

HOUSE OF REPRESENTATIVES

SIXTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE FIRST REGULAR SESSION, 2008

H. B. No. 16-79, SD3, HD2, SS1

ANACT

To revise the Commonwealth Utilities Corporation's Utility Rate Structure to ensure CUC's continuing ability to deliver vital utility services; to provide flexibility to the governor and other expenditure authorities to reprogram funds for the remainder of fiscal year 2008; to suspend earmarking of certain non-general fund revenue; to authorize CUC to use a portion of customer security deposits to pay for its fuel expenses; to set the government employer contribution rate at 11% for fiscal year 2008; to increase certain government services fees; and for other purposes.

BE IT ENACTED BY THE SIXTEENTH NORTHERN MARIANASCOMMONWEALTH LEGISLATURE:

Section 1. <u>Findings and, Purpose</u>. The Legislature findsthat the Commonwealth is undergoing a power crisis due to dilapidated power plant engines at the Commonwealth Utilities Corporation (CUC) and the surging cost of fuel. The power rates have more than doubled in order to keep up with the continued rising cost of fuel and rolling blackouts occur to facilitate engine repairs or fuel conservation. The people of the Commonwealth are suffering with exorbitant power rates in addition to the surging cost of gas at the pumps and the increased cost of goods and commodities due to the implementation of shipping surcharges and other factors.

In order to assist CUC customers, the Legislature enacted Public Law 15-94 to reduce the power rates to a level that is affordable. However, the legislature finds that with the continuing rise in fuel costs and the implementation of electric charges and rates pursuant to Public Law 15-94 the CUC faces a shortfall approaching \$1 million each month for fuel alone. The CUC must be subsidized to pay for the shortfall of its fuel payments. Without these subsidies, compounded by the cost to rehabilitate, maintain and operate CUC's deteriorating generator engines, the CUC is placed in an untenable financial situation that

will result in CUC being unable to purchase fuel and provide power, water, and sewer services to the people of the Commonwealth. The Commonwealth as a whole will likely suffer catastrophic, economic loss. Accordingly, this act intends to provide CUC with a fuel subsidy by suspending earmarked non-General Fund revenue and appropriating such funds to the Commonwealth Utilities Corporation to pay for its fuel expenses and amend Public Law 15-80 to allow CUC to use a portion of its customers security deposits to pay for its fuel expenses.

Additionally, to avert CUC's total failure to produce power, the Legislature finds it is in the public's best interest to suspend Public Law 15-94 up to December 31, 2008, pending the adoption of a pennanent rate structure by the Public Utilities Commission (PUC), and temporarily restore the previous rate structure established by the Amendments to Part 24 of the Electric Service Regulations of the Commonwealth Utilities Corporation as set forth in 28 Com. Reg. 9,26156 et seq. (Sept. 27, 2006), which became effective on October 27,2006, to give CUC the needed flexibility, pending rate making action by the Commonwealth Public Utilities Commission.

Additionally, the Legislature finds that the PUC still has not realized its full compliment of Commissioners, and it is necessary to affirmatively state that, once three Commissioners have been nominated and confirmed, the PUC is to immediately begin operations. Further, it is necessary to set the quorum regulations in the event that a Commissioner resigns or retires when the PUC is not fully constituted with five Commissioners, and to clarify and/or establish the PUC's authority in case of an emergency to temporarily alter, amend or suspend any existing rate upon a showing of emergency need.

The Legislature further finds that the Commonwealth Government continues to face financial challenges as a result of the economicdowntum and revenue collection decline; therefore, several fiscal measures must be taken to ensure continued delivery of essential public services to the people of the Commonwealth. One such measure is to provide the Governor and other expenditure authorities with greater flexibility in reprogramming funds for the remainder of fiscal year 2008.

The Legislature further finds that the Commonwealth government is unable to pay its retirement employer contribution of eighteen percent (18%) due to the continued decline in revenue collection. Consistent with the foregoing measures, this Act also sets the government retirement contribution rate for the Defined Benefit plan at 11% for Fiscal Year 2008. This measure is necessary to ensure the government's personnel costs remain within the continuing appropriation authority levels set under Public Laws 15-28 and 15-71 and to provide a fuel cost subsidy for CUC with fifty percent of the savings from the employer retirement contribution.

Furthennore, the Legislature finds that many government services fees have remained stagnant for over a decade while the costs of providing such services have increased during the same period. Such increased costs of providing government services have burdened the general fund and prevented government agencies from expanding and enhancing services to the public. Therefore, it is necessary to increase the fees of various government services in order to cover the cost of providing such services.

Section 2. <u>Suspension of Public Law 15-94 Electrical Charges and Rates.</u>

The electrical charges and rates set forth in Section 2 of Public Law 15-94 are hereby suspended from the effective date of this Act to December 31, 2008.

Section 3. <u>Electrical Charges.</u> and <u>Rates (Temporary)</u>. The rate structure established by the Amendments to Part 24 of the Electric Service Regulations of the Commonwealth Utilities Corporation as set forth in 28 Com. Reg. 9, 26156 et seq. (Sept. 27, 2006), which became effective on October 27, 2006, is hereby reinstated upon the effective date of this Act; provided that the above rate structure shall be superseded by a rate structure later adopted by the Commonwealth Public Utilities Commission, pursuant to Public Law 15-35, as amended; provided further that the rates set forth in Public Law 15-94 shall become effective and supersede temporary electrical charges and rates established pursuant to this Act upon the failure of the Commonwealth Utilities Corporation and the Public Utilities Commission to adopt an electrical rate structure on or before December 31, 2008.

Section 4. Reprogramming authority for Fiscal Year 2008.

- (a) Notwithstanding any provision of law to the contrary, including but not limited to 1 CMC §§7205, 7402, 7403, and 7831, and subject to the funding levels set forth in Public Law 15-71, the expenditure authorities in the legislative branch and the judicial branch, the resident representative to the United States, the mayors, the chairperson of the Saipan and Northern Islands Municipal Council, and the chairperson of the Tinian and Aguiguan Municipal Council shall have authority to reprogram, in Fiscal Year 2008 all or a portion of the funds under their expenditure authority as necessary to ensure the delivery of public services; provided that the Mayor of Rota and the Mayor of Tinian and Aguiguan shall have full. reprogramming authority over all appropriations to the First Senatorial District and Second Senatorial District, respectively, except for appropriations to the Rota Municipal Council, which shall be distributed equally to each council member who shall be the expenditure and reprogramming authority of said distributed funds.
- (b) Notwithstanding any provision of law to the contrary, including but not limited to 1 CMC§§7205, 7402,7403, and 7831, and subject to the funding levels set forth in Public Law 15-71, the Governor, with respect to all other activities budgeted by fiscal year appropriation and not under the expenditure authorities listed in subsection (a):
 - (1) Shall have unlimited authority to reprogram lapsed funding to cover budget shortfalls, as the Governor deems fiscally prudent and in the best interest of the public.
 - (2) Shall make a full report of reprogramming of lapsed funding and fund balances under subsections (b)(1) of this section to the presiding officers of the legislature, the chairperson of the House Committee on Ways and Means, and the chairperson of the Senate Committee on Fiscal Affairson or before the end of the fiscal year. Such reports shall include a description of each item reprogrammed, the reason for each reprogramming, the change in the approved budget caused by the reprogramming, the cumulative amount of all reprogramming during the fiscal year, and such other information as may be requested by the Chairpersons. The Governor

shall submit to the Chairpersons an annual summary of all reprogramming activity within 60 days after the end of a fiscal year.

- (3) Shall not reprogram:
- (A) Any funds under the expenditure authorities listed in subsection (a) of this section:
 - (B) Unappropriated local revenues; or
 - (C) Appropriations enacted by the local legislative delegations.
- (4) For the purposes of this subsection (b) "lapsed funding" means any funds that are unencumbered and unobligated during the fiscal year.
- (c) No funds may be reprogrammed to any account that, in effect, would exceed the level of authorized appropriations to pay for 'official representation, official hosting and related expenses, including but not limited to food, drinks, catering services, decorations, personal services, and materials and supplies.
- (d) Reprogramming authority under this section shall be retroactive to October 1, 2007, and expire on September 30,2008.
- Section 5. <u>Suspension & Appropriation of Certain Earmarked Non-General</u> Fund Revenue.
- (a) Notwithstanding any provision of law to the contrary, and except as provided under subsection (b), earmarking of non-General Fund revenue in the accounts listed in the attached Appendix "A" that have unencumbered, unappropriated fund balances, not to exceed the grand total stated in Appendix "A," shall be suspended for Fiscal Year 2008.
- (b) The earmarked non-General Fund revenue listed below shall not be suspended for Fiscal Year 2008:
 - (1) Funds pursuant to Public Law 13-38 (including but not limited to Public Laws 14-80, 15-65, 15-79, and 15-106), except for \$1,200,000.00 which is suspended and hereby appropriated to pay for claims incurred prior to the privatization of the CNMI Government Group Health and Life Insurance Trust Fund, also known as the AETNA run-off claims;
 - (2) Fifty percent (500/0) of funds pursuant to Public Law 13-42;

(3) Funds pursuant to Public Law 11-82;

- (4) Funds pursuant to 2 CMC § 5107; and
- (c) The suspended eannarked non-General Fund revenue under subsection (a) of this section in the amount of\$2,149,307.00 is hereby appropriated to the Commonwealth Utilities Corporation for the payment of its fuel expenses.
- (d) The suspension of eannarked funds under this section shall expire upon the approval of a Fiscal Year 2008 appropriations act or on September 30; 2008, which ever occurs earlier.

Section 6. <u>Amendment.</u> 4 CMC § 8143(b), as established by Public Law 15-80, is hereby amended to read as follows:

"(b) Residential Security Deposit. The corporation shall collect from every residential customer account a one month security deposit upon submission of an application for utility service, provided that residential customers who have utility connected when security deposit policy was not in place and are in good standing shall not be disconnected due to the absence of such security deposit. Deposits shall be placed in an interest-earning trust fund to be established by the Executive Director of the corporation. Such funds shall not be used for any other purpose; except that CUC may use up to fifty percent (50%) of the security deposit funds to pay for its fuel expenses during fiscal year 2008 with the condition that CUC return the said funds within a three-year period. All residential security deposit refunds shall be paid within 30 days after disconnection of such utilities and with earned interest."

Section 7. Employer Retirement Contribution Rate.

(a) Section 2(a) of Public Law 15-126 is hereby suspended for the entirety of Fiscal Year 2008, beginning. October 1, 2007. Notwi\$standing any other provision of law, all government departments, divisions, offices, municipalities, autonomous agencies, and public corporations shall remit employer contribution payments for employees in the Defined Benefit plan to the Northern Mariana Islands Retirement Fund based on a new rate of eleven percent (11%) of the employee's salary for Fiscal Year 2008. All expenditure authorities and the Department of Finance shall ensure that employer contribution amounts incurred after the

effective date of this Act and amounts that have accrued but are unpaid since October 1, 2007, until the effective date of this Act shall be paid in equal installments to the Northern Mariana Islands Retirement Fund.

- (b) Section 2(b) of P.L. 15-126 shall remain in effect. The government acknowledges its obligation to the Retirement Fund for deficient employer contributions and statutory penalties; provided further that the difference for the Northern Marianas College shall accrue as a liability for the central government.
 - (c) Section 2(c) of P.L. 15-126 is repealed and reenacted to read as follows:
 - "(c) This section shall apply to salaries funded from the general fund and salaries from other locally ,generated revenue sources of autonomous agencies and public corporations."
- (d) Section 2(d) of P.L. 15-126 shall remain in effect, except that the Commissioner of Education shall be the expenditure authority for apportioned funds.
- (e) Section 2(e) of P.L. 15-126 shall remain in effect. The Board of Trustees of the N.M.!. Retirement Fund shall be authorized to use sound fiscal management to prudently reallocate the Retirement Fund assets as needed in order to protect from diminishment and impairment of retirement benefits of its members.
- (f) The difference between the 18% retirement employer contribution rate for general fund employers or actuarially calculated contribution rate for autonomous agencies and public corporations and the sum remitted by such general fund employers, autonomous agencies, and public corporations, except for the Commonwealth Utilities Corporation, and fifty percent (50%) of the difference of the employer contribution of the Public School System and the Northern Marianas College, shall be deposited into a special account within the General Fund and appropriated as follows:
 - (1) Fifty percent (50%) of the funds to Commonwealth Utilities Corporation to pay for its fuel expenses.
 - (2) \$80,000.00 to the Public Utilities Commission (PUC) for its start-up costs and operating expenses for fiscal year 2008; provided that the PUC shall reimburse

1	the general fund the appropriated funds upon such time that it is duly organized and
2	has access to funds under its expenditure authority.
3	(3) The remaining funds shall be expended pursuant to the reprogramming
4	authority set forth in Section 4(b) of this Act.
5	Section 8. Various Government Services Fees.
6	(a) Notwithstanding any law, rule, or regulation to the contrary, fees for the
7	following government services shall be increased by one hundred percent (100%):
8	(1) Renewal of vehicle operator's license, taxicab driver's license, chauffeur's
9	license, and leamer's pennits, including but not limited to, replacement for duplicate, lost, or
10	stolen licenses.
11	(2) Vehicle registration fees, including but not limited to, replacement for lost
12	registration, lost license plates, customized license plates, stolen license plates, and certificate
13	of ownership.
14	(3) Boat registration fees, including but not limited to boat trailers.
15	(4) Fireanns licenses.
16	(5) Firearms registration fees per firearm.
17	(6) Fingerprinting fees per set.
18	(7) Police report fees based on the number of pages.
19	(8) Safety sticker fees.
20	(9) Copies of any public records maintained by the Department of Public Safety.
21	(10) Marriage license fees.
22	(b) The Department of Public Safety shall promulgate rules and regulations necessary
23	to establish the appropriate fees for subsections (a)(l) through (9) and (b) as listed in Section
24	80f this Act; provided that the said fees shall not be decreased below the one hundred
25	percent (100%) increased as set forth in Section 8 of this Act.
26	(c) The Office of the Governor in consultation with the Department of Finance shall
27	establish the appropriate fees for subsection (a)(10) of Section 8 of this Act; provided that the
28	said fees shall not be decreased below the one hundred percent (100 0/0) increased as set forth
29	in Section 8 of this Act.

(d) Fifty percent (500/0) of the fees collected pursuant to Section 6 of this Act shall be deposited into a special account within the General Fund and appropriated to the Commonwealth Utilities Corporation to pay for its fuel expenses.

Section 9. Amendment. 1 CMC § 8362(e) is repealed and re-enacted as follows:

- "(e) Any employer who fails to payor remit contributions as required by this part shall pay a penalty on the amount of unpaid contributions of 10 percent if paid within 30 days after the payment is due, 20 percent if paid within 60 days after the payment is due, and 25 percent if paid within 61 days or more after the payment is due."
- Section 10. Repealer. 4CMC § 1304 is hereby repealed in its entirety.
- Section 11. <u>Amendment.</u> Section 8431 of Title 4 of the Commonwealth Code, as enacted by Public Law 15-35, is hereby amended by adding a new subsection (f) as follows:
- "(f) Emergency rates. Notwithstanding any other provision of this act, or law, the Commission may order into effect emergency, interim rates, as follows, upon a finding that an emergency exists to the detriment of the public interest if such action to adjust rates is not taken; there has been a substantial increase in expenses or decrease in revenues of a regulated utility not attributable to circumstances reasonably within the control of the utility; the utility would be unable to continue to provide adequate and reliable service pending resolution of a permanent rate case; there is an imminent threat of insolvency or a liquidity crisis constituting an immediate and irreparable threat to the interests of the utility or the customers; or the regulated entity's current rates are obviously confiscatory. With respect to this subsection, and notwithstanding any other provision of this act, as amended, or other law, no prior public hearing or notice shall be required for the Commission's receipt of any proposed rate change or supporting documents, consideration" discussion or deliberation concerning the matters presented, the issuance of an order or the imposition of a rate, fee, charge or other requirement concerning a regulated entity imposed."

Section 12. <u>Amendment.</u> Section 8407 of Title 4 of the Commonwealth Code, as enacted by Public Law 15-35, is hereby amended by adding a new subsections (c) and (d), as follows:

"(c) Notwithstanding any other provision of law or any provision of any executive order, once three Commissioners have been appointed and confirmed, the PUC is deemed organized and no further action shall be required for the Commission to begin its duties; the Commission shall commence operations immediately.

(d) Notwithstanding subsection (b), once three commissioners have been appointed and confirmed, any event, be it resignation, removal, or otherwise, which reduces the number of Commissioners below three shall not divest the Commission of its authority, and the PUC shall continue its duties shorthanded until such time as additional cOminissioners have been duly appointed and confirmed. If, for any reason, the Commission consists of only two Commissioners, then a quorum for the conduct of the PUC's business shall be two and decisions shall be unanimous until such time as an additional Commissioner or Commissioners shall be duly nominated and confinned. If the Commission consists of a sole Commissioner, than a quorum for the conduct of the Commission's business shall be one, whose decisions, rules or orders shall be valid and effective for not more than 60 days, unless extended for an additional 30 days upon a finding that the extension is in best interest of the public."

Section 13. <u>Severability</u>. If any provision of this Act or the application of any such provision to any person or circumstance should beheld invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 14. <u>Savings Clause</u>. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation, or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted_under or pursuantto prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

Section 15. <u>Effective Date.</u> This Act shall take effect upon its approval by the Governor or becoming law without such approval.

CERTIFIED BY:

ATTESTED TO BY:

ARNOLD I. PALA 10S SPEAKER OF THE HOUSE EVELYN C. FLEMING HOUSE CLERK

)

on this

day of

2008

BENIGNO R. FITIAL

GOVERNOR

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS Attachment "A" DEPARTMENT OF FINANCE

AVAILABLE N.ON GENERAL FUND REVENUE SOURCES AS JANUARY 26, 2008

BU/Acct.	Description	Available			
Fund'1013 - Active Revolving Accounts Available Balances:					
1699	Board of Nursing Examiners	18,456			
1931	PL 12-48 DPH Environmental Quality/Sanitation Revolving	44,855			
1937	PL 14-52 AGO Notary Public Act	2;112			
1953	PL 13-12 Saipan Ambulance Fee Revolving	71,838			
1954	1954 PL 13-12 Tinian AmbUlance Fee Revolving	400			
1955	1955 PL 13-12 Rota Ambulance Fee Revolving	0			
1956	1956 PL 14-52 Court Notary Public'Act	329			
1960	1960 Homeland Security'Office(indirect'cost)	78,505			
Total Fund		\$216,495			
Developer's Ta	ax Fund Available ba,lances				
3730	Develop.er's Tax Saipan (over appropriated)	0			
3731	Developer's Tax Tinian	5,522			
3732	Developer's Tax Rota	0			
Total Fund		\$5,522			
Solid Waste R	evolving Fund Available Balances				
2082	Saipan Solid Waste Management balance	84,803			
2082	FYO8 projected additional revenue (FYO8 revenue est.)	643,169			
2082	FY08 projected additional revenue (tipping fees)	156,000			
2083	Rota Solid Waste Management balance	72,437			
2083	FY08 projected additional, revenue (FY08 revenue est.)	80,396			
2084	Tinian Solid Waste Management balance	72,764			
2084	FY08 projected additional revenue (FY08. revenue -est.)	80,396			
Total Fund		\$1,189,964			
Deportation F	und				
3490	Deportation Fund Balance	365,974			
3490	FY08.projected additional revenue (FY08 revenue est.)	335,400			
Total	Total Fund	\$701,374			
Tobacco License Revolving Fund (PL 11 -751					
6077	Dept of Commerce Enforcement	10,478			
6082	Dept of Public Health	899			
6083	Deptof Public Safety	38			
Total Fund		\$11,415			
Parole Services Fund (PL 14-33).					
6086	Parole Supervision-Parole Board PL 14-33	951			
60,87	Parole Supervision-DOF PL 14-33	99			
Total Fund	·	\$1,050			
Agricultural Equipment Service Fund (PL 13-28)					
6015	Saipan	2,174			
6017	Tinian	9,197			
6016	Rota	913			
Total Fund		\$12,284			

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS DEPARTMENT OF FINANCE AVAILABLE NON GENERAL FUND REVENUE SOURCES AS JANUARY 26, 2008

Attachment "A"

BU/Acct.	Description	Available			
		_			
Zoning Boa	rd Revolving Fund (2 CMC 7255)				
6095	Zoning Board	8,446			
Total	Total Fund	\$8,446			
Law Revision Commission Revolving Fund (1 CMC 3809)					
6011	Law Revision Commission	2,757			
Total Fund		2,757			
Grand	Grand Total	\$2,149,307			